A REGULAR MEETING OF THE MAYOR AND COUNCIL OF THE BOROUGH OF ANDOVER, COUNTY OF SUSSEX, STATE OF NEW JERSEY WAS HELD ON MONDAY, FEBRUARY 12^{TH} , 2024 AT THE BOROUGH HALL BEGINNING AT 7:00 P.M.

PRESENT: Mayor Morgan, Council Members: Dennison, Smith, DiRenzo, Lane, Mallon and Webb

ABSENT: None.

ALSO, PRESENT: Water Operator, Tim Hess

Mayor Morgan called the meeting to order with a salute to the flag and in accordance with the Open Public Meetings Act by advertising notice of meeting in the N.J. Herald, posting copy of notice in the Borough Hall and on the Borough website.

MINUTES:

The Minutes of the meeting held on January 8, 2024 were tabled.

A MOTION was made by Mr. Lane, seconded by Mr. Dennison to approve the minutes of the meeting held on 01/24/2024. Upon roll call the following votes were cast: AYES: Dennison, Smith, Lane, and Webb. NAYS: None. ABSTAIN: Mallon and DiRenzo. Motion carried.

OFFICIALS REPORTS:

CFO: No report.

A MOTION was made by Mr. Dennison, seconded by Mr. Lane to accept the following reports and place on file: ACO 3rd Qtr. 2023 report, Joint Court for December 2023, ABFD report for January. Mr. Smith asked that the Municipal Clerk ask the ABFD to include in the report which calls were done in town and out of town. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

A MOTION was made by Mr. Smith, seconded by Mr. Mallon to accept the Water Operator's Report for December 2023 and January 2024 with Well 1&2 reports. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

CORRESPONDENCE: The following was presented to the Council and placed on file:

Andover Township dated 12/28/23 re: Open Space and Recreation Plan Update

NJ State Planning Commission dated 1/16/24 re: Official Notice of Intention to Approve a Preliminary State Development and Redevelopment Plan

2024 Statewide Insurance Fund Risk Control Grant Program

NJDEP Water System Operations dated 1/16/24 re: Notice of Non-Compliance – Submittal of Consumer Confidence Report (CCR)

Sussex County Commissioners dated 01/12/24 re: Municipal Liaison – Hayden

Sussex County Engineering & Planning dated 01/26/24 re: Andover Brighton Road – County Rte. 606 – MM 1-2 – Block 12 Lot 2.01 – Andover Borough – Sussex County NJ

Sussex County Engineering & Planning dated 01/26/24 re: Andover Brighton Road – County Rte. 606 – MM 1-2 – Block 13 Lot 4 – Andover Borough – Sussex County NJ

Sussex County Health Dept. dated 01/26/24 re: Hepatitis B Vacc. Letter of Understanding for 2024 A MOTION was made by Mr. Lane, seconded by Mrs. Webb to approve the execution of the Hep B Vaccination letter of understanding. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

AUDIENCE PARTICIPATION:

None

REPORTS OF SPECIAL COMMITTEES:

Stormwater Plan: There is no report. The Municipal Clerk and Mayor have not yet seen the plan.

Firefighter Grant: The Municipal Clerk reported the acceptance submission reporting is complete through 2023, no expenditures to date.

Cannabis Review Committee: It seems local business applicants are getting much closer to licensure by the State.

REPORTS OF STANDING COMMITTEES:

Administrative & Executive:

Mr. Dennison, newly appointed Administrative Chairperson, reported that he still needs to meet with the Municipal Clerk to go over important issues. They will meet up in the next week or so.

Celebration of Public Events:

Mr. Dennison reported the next event is the Easter Egg Hunt. The egg hunt will be held on Saturday 3/23 at 10 a.m. in the park.

A MOTION was made by Mr. Smith, seconded by Mr. Lane to approve up to \$400 to purchase candy and plastic eggs. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

Finance:

Mr. Lane reported the budget is in process. The CFO, Bill Eagen, stated that his is a little behind at the moment, but the Council should see the information at the next meeting. The Council has a workshop scheduled for 3/27/24 where matters such as salary could be settled.

Parks & Playgrounds:

Mr. Mallon reported that he replaced the battery in all three generators. A log has been created to keep track of the in-house maintenance. Cost of batteries was about \$70 each. He continued to report that he would like to initiate the conversation of the wall by the park building again as Spring approaches. The company who provided the estimate in 2023, Herold's, agreed to hold labor, but materials would have to be requoted.

Public Bldgs. & Grounds:

The Council was provided the estimate for Borough Hall roof repair from Justin Koenig, of Koenig Home Improvements. The estimate came in at \$2,928.50.

A MOTION was made by Mr. Lane, seconded by Mr. Dennison to approve the estimate as submitted. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

The door handle to the borough hall has also been reworked to allow the door to remain open when necessary. Work completed by The Flying Locksmiths.

Public Safety:

Mr. Lane reported that there is no new report. There was some conversation regarding the auction of the fire truck and asking the fire chief to attend the meeting to go over that process.

Streets & Roads:

Mr. Mallon had no report. The Mayor reported that Route 206 will be repaved using a slurry. He also reported that the Morris Cooperative should be approached again for asphalt.

Water Utility:

The meeting opened with a discussion with Water Operator, Tim Hess, appearing before the governing body at the request of the Water Superintendent, Mr. Smith to provide detail on the PFAS requirements. Mr. Hess opened the dialogue by explaining that the NJDEP water quality that will require more testing than the current once a year. The new laws are looking at 10 different contaminants. The Borough Water is running below the minimum testing on PFOS. A filtration system will be needed when regulations become more restrictive and he thinks the borough should start to budget if that happens. He explained that costs could be up to a million dollars in order to comply with what the NJDEP would like to implement. The PFAS laws are not immediate, but he recommends that the water department start budgeting for it. It's not an emergency unless or until the department test positive for one of the 10 contaminants they are reviewing. If that happens it would be an emergency. The costs of implementing such a measure was briefly discussed. Mr. Smith mentioned that a rate increase is not preferred. Mr. Hess suggested that considering metering at least the commercial could help collect revenue toward this. He continued to report on the operation of the water system, providing current usage information. There was some discussion between Mr. Smith and Mr. Hess regarding the operation of pump #2. Mr. Smith explained that the pump needs to be exercised more than it is currently, so that, if needed, it's ready to go. Mr. Hess explained that if it is to be set up as a production well, the parameters of operation need to be adjusted for peak demand. The Mayor stated that demand has nothing to do with it. Mr. Hess said in order to get a residual, both pumps need to be turned on and exercised daily. Mr. Smith reported that the pumps should be above to be switched between the two. The Mayor said the system won't do that. Mr. Hess felt that the while the pumps may be designed to be alternated, the chemical feed is not designed for that.

Mr. Smith had no further report. Mr. Mallon expressed some concern for the security of the water system pump house. He suggested that a camera please placed on that site. He also reported that the post to the gate entrance is bent and needs replacement/repair.

Mr. DiRenzo offered to help push over dead trees along the property as a preventive measure. The Mayor mentioned that the council will be viewing an annual rate increase for the water department. The Mayor reported that he has been working with Tom Smith on water mark outs. Showing him the process.

BOARD OF HEALTH: Ordinance Amendment #2024-1.

Mrs. Brothman reported on the following:

- Ordinance #2024-01 containing an amendment to the current regulation of the operation
 of the municipal boards of health is on the agenda this evening. The new law, inspired by
 Andover Borough, does not eliminate the need for a board of health, just the governance of
 the local board of health. She also explained that the Reorganization process will be
 different, but will still be necessary to make sure OPMA is followed.
- The December 2023 Activity Report was presented and reviewed.

OLD BUSINESS:

Mr. Smith reported that he would like to budget for a gazebo or pavilion at Sunset Vista Park. A concrete pad would be needed as well.

The Mayor reported that he asked Harold Pellow's office to provide an estimate to digitize the tax maps. It would be a capital expenditure of \$12,000.

The Mayor asked what became of the Christmas House Decorating Contest. There was some discussion regarding who was considered. Councilmembers are not eligible contestants.

There was some discussion regarding the Morris Cooperative quantities for Spring submission that are due by 2/14. The Mayor wanted all departments to participate. There was some discussion regarding what is needed, such as, generators maintenance, mulch, fire uniforms, office products, etc.

There was some discussion regarding a request by our municipal engineer who is working with Elizabethtown Gas to provide the utility along 517 to the Lake Lenape area, to provide approval to utilize a borough owned road for the project. The Council was concerned about the roadway since it was just improved through municipal road grant.

The matter of lead water service line replacement was mentioned by the Mayor. He is working on communicating with foundations who can help obtain 100% forgivable loans for this purpose.

NEW BUSINESS: None.

RESOLUTIONS: None.

ORDINANCE:

Board of Health - Amending Chapter 15

Ordinance #2024-01 - first reading and introduction

Board of Health – amending to permit the governing body to act as local board of health. A MOTION was made by Mr. Lane, seconded by Mr. Dennison to approve the first reading and introduction of "AN ORDINANCE TO AMEND CHAPTER 15, ENTITLED "HEALTH, BOARD OF" OF THE CODE OF THE BOROUGH OF ANDOVER, COUNTY OF SUSSEX, STATE OF NEW JERSEY". Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

ORDINANCE #2024-01

AN ORDINANCE TO AMEND CHAPTER 15, ENTITLED "HEALTH, BOARD OF" OF THE CODE OF THE BOROUGH OF ANDOVER, COUNTY OF SUSSEX, STATE OF NEW JERSEY

BE IT ORDAINED by the Borough Council of the Borough of Andover, County of Sussex, State of New Jersey, as follows:

SECTION 1. Chapter 15, entitled "Health, Board of" of the Code of the Borough of Andover is hereby deleted and replaced with the following:

Chapter 15 Health, Board of

§ 15-1 Board of Health established.

Pursuant to N.J.S.A. 26:3-1 et seq., there shall be a local Board of Health in the Borough of Andover, which shall consist of the members of the Borough Council.

§ 15-2 Term of office; vacancies.

The terms of office of the members of the local Board of Health shall coincide with those of the members of the Borough Council, and the termination of membership of any person serving on the Borough Council for any reason shall automatically terminate his or her membership on the local Board of Health. At any given time, the membership of the Borough Council and the local Board of Health shall be identical.

§ 15-3 Organization; meetings.

The local Board of Health shall meet as often as it deems necessary, which meetings shall be held at the same place and day as the Borough Council. Orders of business, agenda, conduct of meetings, procedure, decorum, and any and all matters pertaining to the functions of the local Board of Health may be determined by resolution of the Board. All meetings shall comply with the Open Public Meetings Act, N.J.S.A. 10:4-6 et seq. At its annual reorganization meeting, the governing body shall establish a schedule of regular meetings of the Board of Health, which may be amended by resolution of the governing body and may coincide and be held simultaneously with meetings of the governing body. The mayor or, in his/her absence, the council president shall serve as the chair of the Board of Health. The Borough Clerk or his/her designee shall serve as secretary of the Board of Health.

§ 15-4 Powers; duties; ordinances and regulations.

The local Board of Health shall have and exercise all the powers of a local board as provided by N.J.S.A. 26:3-1 et seq., and applicable law. It shall also have and exercise the power to adopt certain health codes and related

documents, and the power to prescribe penalties for the violation of any provision of a health ordinance or code. All existing ordinances, health codes and regulations adopted by the Andover Borough Board of Health at the time of the adoption of this section shall remain in full force and effect, subject to such amendments as the Board of Health may adopt from time to time.

SECTION 2. If any provision of this Ordinance or the application thereof to any person or circumstances is held invalid, the remainder of this Ordinance shall not be affected thereby but shall remain in full force and effect.

SECTION 3. All ordinances or parts of ordinances inconsistent with or contrary to the provisions of this Ordinance are hereby repealed to the extent of such inconsistency or contrariness.

SECTION 4. This Ordinance shall take effect upon final passage and publication in accordance with the laws of the State of New Jersey

AUDIENCE PARTICIPATION: None.

MOTION TO PAY THE BILLS:

A MOTION was made by Mr. Lane, seconded by Mr. Mallon to approve the following Resolution: BE IT RESOLVED by the Governing Body to approve the payment of all vouchers on the bill listed February 12, 2024, submitted by the Chief Financial Officer for payment. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon, and Webb. NAYS: None. ABSTAIN: None. Motion carried.

MOTION TO ADJOURN:

A MOTION was made by Mr. Dennison, seconded by Mr. Lane to adjourn the meeting. AYES: All in favor. NAYS: None. Motion carried.

Beth Brothman Municipal Clerk A REGULAR MEETING OF THE MAYOR AND COUNCIL OF THE BOROUGH OF ANDOVER, COUNTY OF SUSSEX, STATE OF NEW JERSEY WAS HELD ON MONDAY, FEBRUARY 12^{TH} , 2024 AT THE BOROUGH HALL BEGINNING AT 7:00 P.M.

PRESENT: Mayor Morgan, Council Members: Dennison, Smith, DiRenzo, Lane, Mallon and Webb

ABSENT: None.

ALSO, PRESENT: Water Operator, Tim Hess

Mayor Morgan called the meeting to order with a salute to the flag and in accordance with the Open Public Meetings Act by advertising notice of meeting in the N.J. Herald, posting copy of notice in the Borough Hall and on the Borough website.

MINUTES:

The Minutes of the meeting held on January 8, 2024 were tabled.

A MOTION was made by Mr. Lane, seconded by Mr. Dennison to approve the minutes of the meeting held on 01/24/2024. Upon roll call the following votes were cast: AYES: Dennison, Smith, Lane, and Webb. NAYS: None. ABSTAIN: Mallon and DiRenzo. Motion carried.

OFFICIALS REPORTS:

CFO: No report.

A MOTION was made by Mr. Dennison, seconded by Mr. Lane to accept the following reports and place on file: ACO 3rd Qtr. 2023 report, Joint Court for December 2023, ABFD report for January. Mr. Smith asked that the Municipal Clerk ask the ABFD to include in the report which calls were done in town and out of town. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

A MOTION was made by Mr. Smith, seconded by Mr. Mallon to accept the Water Operator's Report for December 2023 and January 2024 with Well 1&2 reports. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

CORRESPONDENCE: The following was presented to the Council and placed on file:

Andover Township dated 12/28/23 re: Open Space and Recreation Plan Update

NJ State Planning Commission dated 1/16/24 re: Official Notice of Intention to Approve a Preliminary State Development and Redevelopment Plan

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AUDIENCE PARTICIPATION:

None.

REPORTS OF SPECIAL COMMITTEES:

Stormwater Plan: There is no report. The Municipal Clerk and Mayor have not yet seen the plan.

Firefighter Grant: The Municipal Clerk reported the acceptance submission reporting is complete through 2023, no expenditures to date.

Cannabis Review Committee: It seems local business applicants are getting much closer to licensure by the State.

REPORTS OF STANDING COMMITTEES:

Administrative & Executive:

Mr. Dennison, newly appointed Administrative Chairperson, reported that he still needs to meet with the Municipal Clerk to go over important issues. They will meet up in the next week or so.

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Finance:

Mr. Lane reported the budget is in process. The CFO, Bill Eagen, stated that his is a little behind at the moment, but the Council should see the information at the next meeting. The Council has a workshop scheduled for 3/27/24 where matters such as salary could be settled.

Parks & Playgrounds:

Mr. Mallon reported that he replaced the battery in all three generators. A log has been created to keep track of the in-house maintenance. Cost of batteries was about \$70 each. He continued to report that he would like to initiate the conversation of the wall by the park building again as Spring approaches. The company who provided the estimate in 2023, Herold's, agreed to hold labor, but materials would have to be requoted.

Public Bldgs. & Grounds:

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A MOTION was made by Mr. Lane, seconded by Mr. Dennison to approve the estimate as submitted. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

The door handle to the borough hall has also been reworked to allow the door to remain open when necessary. Work completed by The Flying Locksmiths.

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Mr. Lane reported that there is no new report. There was some conversation regarding the auction of the fire truck and asking the fire chief to attend the meeting to go over that process.

Streets & Roads:

Mr. Mallon had no report. The Mayor reported that Route 206 will be repaved using a slurry. He also reported that the Morris Cooperative should be approached again for asphalt.

Water Utility:

The meeting opened with a discussion with Water Operator, Tim Hess, appearing before the governing body at the request of the Water Superintendent, Mr. Smith to provide detail on the PFAS requirements. Mr. Hess opened the dialogue by explaining that the NJDEP water quality that will require more testing than the current once a year. The new laws are looking at 10 different contaminants. The Borough Water is running below the minimum testing on PFOS. A filtration system will be needed when regulations become more restrictive and he thinks the borough should start to budget if that happens. He explained that costs could be up to a million dollars in order to comply with what the NJDEP would like to implement. The PFAS laws are not immediate, but he recommends that the water department start budgeting for it. It's not an emergency unless or until the department test positive for one of the 10 contaminants they are reviewing. If that happens it would be an emergency. The costs of implementing such a measure was briefly discussed. Mr. Smith mentioned that a rate increase is not preferred. Mr. Hess suggested that considering metering at least the commercial could help collect revenue toward this. He continued to report on the operation of the water system, providing current usage information. There was some discussion between Mr. Smith and Mr. Hess regarding the operation of pump #2. Mr. Smith explained that the pump needs to be exercised more than it is currently, so that, if needed, it's ready to go. Mr. Hess explained that if it is to be set up as a production well, the parameters of operation need to be adjusted for peak demand. The Mayor stated that demand has nothing to do with it. Mr. Hess said in order to get a residual, both pumps need to be turned on and exercised daily. Mr. Smith reported that the pumps should be above to be switched between the two. The Mayor said the system won't do that. Mr. Hess felt that the while the pumps may be designed to be alternated, the chemical feed is not designed for that.

Mr. Smith had no further report. Mr. Mallon expressed some concern for the security of the water system pump house. He suggested that a camera please placed on that site. He also reported that the post to the gate entrance is bent and needs replacement/repair.

Mr. DiRenzo offered to help push over dead trees along the property as a preventive measure. The Mayor mentioned that the council will be viewing an annual rate increase for the water department. The Mayor reported that he has been working with Tom Smith on water mark outs. Showing him the process.

BOARD OF HEALTH: Ordinance Amendment #2024-1.

Mrs. Brothman reported on the following:

- Ordinance #2024-01 containing an amendment to the current regulation of the operation
 of the municipal boards of health is on the agenda this evening. The new law, inspired by
 Andover Borough, does not eliminate the need for a board of health, just the governance of
 the local board of health. She also explained that the Reorganization process will be
 different, but will still be necessary to make sure OPMA is followed.
- The December 2023 Activity Report was presented and reviewed.

OLD BUSINESS:

Mr. Smith reported that he would like to budget for a gazebo or pavilion at Sunset Vista Park. A concrete pad would be needed as well.

The Mayor reported that he asked Harold Pellow's office to provide an estimate to digitize the tax maps. It would be a capital expenditure of \$12,000.

The Mayor asked what became of the Christmas House Decorating Contest. There was some discussion regarding who was considered. Councilmembers are not eligible contestants.

There was some discussion regarding the Morris Cooperative quantities for Spring submission that are due by 2/14. The Mayor wanted all departments to participate. There was some discussion regarding what is needed, such as, generators maintenance, mulch, fire uniforms, office products, etc.

There was some discussion regarding a request by our municipal engineer who is working with Elizabethtown Gas to provide the utility along 517 to the Lake Lenape area, to provide approval to utilize a borough owned road for the project. The Council was concerned about the roadway since it was just improved through municipal road grant.

The matter of lead water service line replacement was mentioned by the Mayor. He is working on communicating with foundations who can help obtain 100% forgivable loans for this purpose.

NEW BUSINESS:

None.

RESOLUTIONS:

None.

ORDINANCE:

Board of Health - Amending Chapter 15

Ordinance #2024-01 - first reading and introduction

Board of Health – amending to permit the governing body to act as local board of health. A MOTION was made by Mr. Lane, seconded by Mr. Dennison to approve the first reading and introduction of "AN ORDINANCE TO AMEND CHAPTER 15, ENTITLED "HEALTH, BOARD OF" OF THE CODE OF THE BOROUGH OF ANDOVER, COUNTY OF SUSSEX, STATE OF NEW JERSEY". Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon and Webb. NAYS: None. ABSTAIN: None. Motion carried.

ORDINANCE #2024-01

AN ORDINANCE TO AMEND CHAPTER 15, ENTITLED "HEALTH, BOARD OF" OF THE CODE OF THE BOROUGH OF ANDOVER, COUNTY OF SUSSEX, STATE OF NEW JERSEY

BE IT ORDAINED by the Borough Council of the Borough of Andover, County of Sussex, State of New Jersey, as follows:

SECTION 1. Chapter 15, entitled "Health, Board of" of the Code of the Borough of Andover is hereby deleted and replaced with the following:

Chapter 15 Health, Board of

§ 15-1 Board of Health established.

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§ 15-3 Organization; meetings.

The local Board of Health shall meet as often as it deems necessary, which meetings shall be held at the same place and day as the Borough Council. Orders of business, agenda, conduct of meetings, procedure, decorum, and any and all matters pertaining to the functions of the local Board of Health may be determined by resolution of the Board. All meetings shall comply with the Open Public Meetings Act, N.J.S.A. 10:4-6 et seq. At its annual reorganization meeting, the governing body shall establish a schedule of regular meetings of the Board of Health, which may be amended by resolution of the governing body and may coincide and be held simultaneously with meetings of the governing body. The mayor or, in his/her absence, the council president shall serve as the chair of the Board of Health. The Borough Clerk or his/her designee shall serve as secretary of the Board of Health.

§ 15-4 Powers; duties; ordinances and regulations.

The local Board of Health shall have and exercise all the powers of a local board as provided by N.J.S.A. 26:3-1 et seq., and applicable law. It shall also have and exercise the power to adopt certain health codes and related

documents, and the power to prescribe penalties for the violation of any provision of a health ordinance or code. All existing ordinances, health codes and regulations adopted by the Andover Borough Board of Health at the time of the adoption of this section shall remain in full force and effect, subject to such amendments as the Board of Health may adopt from time to time.

SECTION 2. If any provision of this Ordinance or the application thereof to any person or circumstances is held invalid, the remainder of this Ordinance shall not be affected thereby but shall remain in full force and effect.

SECTION 3. All ordinances or parts of ordinances inconsistent with or contrary to the provisions of this Ordinance are hereby repealed to the extent of such inconsistency or contrariness.

SECTION 4. This Ordinance shall take effect upon final passage and publication in accordance with the laws of the State of New Jersey

AUDIENCE PARTICIPATION: None.

MOTION TO PAY THE BILLS:

A MOTION was made by Mr. Lane, seconded by Mr. Mallon to approve the following Resolution: BE IT RESOLVED by the Governing Body to approve the payment of all vouchers on the bill listed February 12, 2024, submitted by the Chief Financial Officer for payment. Upon roll call the following votes were cast: AYES: Dennison, Smith, DiRenzo, Lane, Mallon, and Webb. NAYS: None. ABSTAIN: None. Motion carried.

MOTION TO ADJOURN:

A MOTION was made by Mr. Dennison, seconded by Mr. Lane to adjourn the meeting. AYES: All in favor. NAYS: None. Motion carried.

Beth Brothman Municipal Clerk